### REPORT OF THE AUDIT OF THE GREEN COUNTY SHERIFF'S SETTLEMENT - 2006 TAXES

For The Period April 29, 2006 Through April 30, 2007



# CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

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#### **EXECUTIVE SUMMARY**

#### AUDIT EXAMINATION OF THE GREEN COUNTY SHERIFF'S SETTLEMENT - 2006 TAXES

#### For The Period April 29, 2006 Through April 30, 2007

The Auditor of Public Accounts has completed the audit of the Sheriff's Settlement - 2006 Taxes for the Green County Sheriff for the period April 29, 2006 through April 30, 2007. We have issued an unqualified opinion on the financial statement taken as a whole. Based upon the audit work performed, the financial statement is presented fairly in all material respects.

#### **Financial Condition:**

The Sheriff collected taxes of \$2,465,175 for the districts for 2006 taxes, retaining commissions of \$101,687 to operate the Sheriff's office. The Sheriff distributed taxes of \$2,362,793 to the districts for 2006 Taxes. Taxes of \$31 are due to the districts from the Sheriff and refunds of \$261 are due to the Sheriff from the taxing districts.

#### **Report Comments:**

- The Sheriff Should Deposit Funds Intact On A Daily Basis
- The Sheriff's Office Lacks Adequate Segregation of Duties

#### **Deposits:**

The Sheriff's deposits were insured and collateralized by bank securities.

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To the People of Kentucky
Honorable Steven L. Beshear, Governor
Jonathan Miller, Secretary
Finance and Administration Cabinet
Honorable Mary Ann Blaydes Baron, Green County Judge/Executive
Honorable Tim Stumph, Green County Sheriff
Members of the Green County Fiscal Court

#### Independent Auditor's Report

We have audited the Green County Sheriff's Settlement - 2006 Taxes for the period April 29, 2006 through April 30, 2007. This tax settlement is the responsibility of the Green County Sheriff. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for Sheriff's Tax Settlements issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the Sheriff's office prepares the financial statement on a prescribed basis of accounting that demonstrates compliance with the modified cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the accompanying financial statement referred to above presents fairly, in all material respects, the Green County Sheriff's taxes charged, credited, and paid for the period April 29, 2006 through April 30, 2007, in conformity with the modified cash basis of accounting.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated February 14, 2008 on our consideration of the Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.



To the People of Kentucky
Honorable Steven L. Beshear, Governor
Jonathan Miller, Secretary
Finance and Administration Cabinet
Honorable Mary Ann Blaydes Baron, Green County Judge/Executive
Honorable Tim Stumph, Green County Sheriff
Members of the Green County Fiscal Court

Based on the results of our audit, we present the accompanying comments and recommendations, included herein, which discusses the following report comments:

- The Sheriff Should Deposit Funds Intact On A Daily Basis
- The Sheriff's Office Lacks Adequate Segregation Of Duties

Respectfully submitted,

Crit Luallen

**Auditor of Public Accounts** 

February 14, 2008

#### GREEN COUNTY TIM STUMPH, SHERIFF SHERIFF'S SETTLEMENT - 2006 TAXES

For The Period April 29, 2006 Through April 30, 2007

Charges	Cou	nty Taxes	Taxi	ng Districts	Sc	hool Taxes	Stat	e Taxes
Real Estate	\$	274,559	\$	493,951	\$	978,751	\$	325,403
Tangible Personal Property		13,074		28,847		46,605		33,624
Fire Protection		811						
Increases Through Exonerations		487		877		1,737		578
Franchise Taxes:								
Billed		51,523		108,649		183,622		
Unbilled		832		4,610		8,573		
Oil and Gas Property Taxes		112		203		401		133
Limestone, Sand and								
Mineral Reserves		79		141		280		93
Penalties		2,491		4,449		8,858		3,019
Adjusted to Sheriff's Receipt		961		(11,032)		2,025		541
Gross Chargeable to Sheriff		344,929		630,695		1,230,852		363,391
Credits								
Exonerations		2,153		3,871		7,669		2,550
Discounts		4,074		7,193		14,456		5,072
Delinquents:								
Real Estate		4,730		8,478		16,800		5,585
Tangible Personal Property		67		87		241		510
Franchise Taxes:								
Delinquent		1,094		2,167		3,880		
Unbilled		832		4,610		8,573		
Total Credits		12,950		26,406		51,619		13,717
Taxes Collected		331,979		604,289		1,179,233		349,674
Less: Commissions *		14,397		24,972		47,169		15,149
Taxes Due		317,582		579,317		1,132,064		334,525
Taxes Paid		317,428		579,186		1,131,804		334,375
Refunds (Current and Prior Year)		124		218		434		149
Due Districts or								
(Refunds Due Sheriff)				**				
as of Completion of Fieldwork	\$	30	\$	(87)	\$	(174)	\$	1

<sup>\*</sup> and \*\* See Next Page.

GREEN COUNTY TIM STUMPH, SHERIFF SHERIFF'S SETTLEMENT - 2006 TAXES For The Period April 29, 2006 Through April 30, 2007 (Continued)

#### \* Commissions:

10% on	\$ 10,000
4.25% on	\$ 991,898
4% on	\$ 1,463,277

### \*\* Special Taxing Districts:

Library District	\$ (17)
Health District	(11)
Extension District	(16)
Ambulance	 (43)
(Refunds Due Sheriff)	\$ (87)

## GREEN COUNTY NOTES TO FINANCIAL STATEMENT

April 30, 2007

#### Note 1. Summary of Significant Accounting Policies

#### A. Fund Accounting

The Sheriff's office tax collection duties are limited to acting as an agent for assessed property owners and taxing districts. A fund is used to account for the collection and distribution of taxes. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

#### B. Basis of Accounting

The financial statement has been prepared on a modified cash basis of accounting. Basis of accounting refers to when charges, credits, and taxes paid are reported in the settlement statement. It relates to the timing of measurements regardless of the measurement focus.

Charges are sources of revenue which are recognized in the tax period in which they become available and measurable. Credits are reductions of revenue which are recognized when there is proper authorization. Taxes paid are uses of revenue which are recognized when distributions are made to the taxing districts and others.

#### C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the Sheriff's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

#### Note 2. Deposits

The Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the Sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

GREEN COUNTY NOTES TO FINANCIAL STATEMENT April 30, 2007 (Continued)

Note 2. Deposits (Continued)

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the Sheriff's deposits may not be returned. The Sheriff does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of April 30, 2007, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

Note 3. Tax Collection Period

The real and personal property tax assessments were levied as of January 1, 2006. Property taxes were billed to finance governmental services for the year ended June 30, 2007. Liens are effective when the tax bills become delinquent. The collection period for these assessments was August 13, 2006 through April 30, 2007.

Note 4. Interest Income

The Green County Sheriff earned \$1,504 as interest income on 2006 taxes. The Sheriff distributed the appropriate amount to the school district as required by statute, and the remainder was used to operate the Sheriff's office.

Note 5. Sheriff's 10% Add-On Fee

The Green County Sheriff collected \$12,881 of 10% add-on fees allowed by KRS 134.430(3). This amount was used to operate the Sheriff's office.

Note 6. Advertising Costs And Fees

The Green County Sheriff collected \$130 of advertising costs and \$1,180 of advertising fees allowed by KRS 424.330(1) and KRS 134.440(2). The Sheriff distributed the advertising costs to the county as required by statute, and the advertising fees were used to operate the Sheriff's office.

Note 7. Ambulance District Tangible Rate

The tangible rate for the ambulance district was incorrectly printed on the 2006 tax bills. The tax bills were calculated using .001 cents per \$100 of assessed value. The approved rate that should have been used was .10 cents per \$100 of assessed value.

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



The Honorable Mary Ann Blaydes Baron, Green County Judge/Executive Honorable Tim Stumph, Green County Sheriff Members of the Green County Fiscal Court

> Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the Green County Sheriff's Settlement - 2006 Taxes for the period April 29, 2006 through April 30, 2007, and have issued our report thereon dated February 14, 2008. The Sheriff prepares his financial statement in accordance with a basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Green County Sheriff's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the Green County Sheriff's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Green County Sheriff's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with the modified cash basis of accounting which is a basis of accounting other than generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statement that is more than inconsequential will not be prevented or detected by the entity's internal control over financial reporting. We consider the deficiency described in the accompanying comments and recommendations to be a significant deficiency in internal control over financial reporting.

The Sheriff's Office Lacks Adequate Segregation Of Duties



Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

#### <u>Internal Control Over Financial Reporting</u> (Continued)

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statement will not be prevented or detected by the entity's internal control. Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we consider the significant deficiency described above to be a material weakness.

#### **Compliance And Other Matters**

As part of obtaining reasonable assurance about whether the Green County Sheriff's Settlement – 2006 Taxes for the period April 29, 2006 through April 30, 2007 is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that is required to be reported under Government Auditing Standards and which is described in the accompanying comments and recommendations.

• The Sheriff Should Deposit Funds Intact On A Daily Basis

This report is intended solely for the information and use of management, the Green County Fiscal Court, and the Kentucky Governor's Office for Local Development and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

February 14, 2008



# GREEN COUNTY TIM STUMPH, SHERIFF COMMENTS AND RECOMMENDATIONS

For The Period April 29, 2006 Through April 30, 2007

#### STATE LAWS AND REGULATIONS:

#### The Sheriff Should Deposit Funds Intact On A Daily Basis

KRS 68.210 states the State Local Finance Officer "shall prescribe and shall install, by July 1, 1985, a system of uniform accounts for all counties and county officials." The Instructional Guide for County Budget Preparation and State Local Finance Officer Policy Manual KAR 109:15,020 under Handling Public Funds, states a minimum requirement of "Daily deposits intact into a federally insured banking institution." During 2006 tax collections, computerized tax collection reports were not printed on a daily basis. Tax collection reports included anywhere from a couple of days to twelve days. We recommend the Sheriff print daily tax collection reports and deposit receipts intact daily.

Sheriff's Response: None

#### INTERNAL CONTROL - SIGNIFICANT DEFICIENCY AND MATERIAL WEAKNESS:

#### The Sheriff's Office Lacks Adequate Segregation Of Duties

During our review of internal controls, we noted the Sheriff's office lacks adequate segregation of duties over receipts and disbursements. The Sheriff collects money, prepares deposits, and prepares the daily tax collection journal. He also prepares the monthly reports, issues checks to the taxing districts. The Sheriff reconciles the bank statement monthly. In an effort to help strengthen internal controls, we recommend that the Sheriff delegate these duties to other employees within his office. Once these duties are delegated, he should then perform the following compensating controls over those duties to further strengthen internal controls in his office.

- Tax payments should be entered into Stars when payments are received and an employee should compare the daily tax collection report to the tax receipts.
- The Sheriff should compare the daily bank deposits prepared and initialed by another employee with the daily tax collection totals. Any differences should be reconciled. The Sheriff could document his comparisons by initialing the bank deposit and the daily tax collection report.
- The Sheriff should examine tax distribution checks prepared and signed by another employee to the monthly tax reports to taxing districts. The Sheriff could document this by signing the checks and initialing the monthly tax reports.
- The Sheriff should review the bank reconciliation prepared by another employee and compare to the balance in the checkbook. Any differences should be reconciled. The Sheriff could document this by initialing the bank reconciliation and the balance in the checkbook.

Sheriff's Response: None